

For General Release

REPORT TO:	TRAFFIC MANAGEMENT ADVISORY COMMITTEE 3 March 2015
AGENDA ITEM:	6
SUBJECT:	Consultation/Notification of Heritage (Urban/Suburban) Street Lighting in the Chatsworth Road, East India Estate, Harold Road, Norbury Estate, Norwood Grove, South Norwood & Upper Norwood Triangle Conservation Areas
LEAD OFFICER:	Steve Iles Head of Highways and Parking Services
CABINET MEMBER:	Councillor Kathy Bee, Cabinet Member for Transport and Environment
WARDS:	Addiscombe, Fairfield, Norbury, Selhurst, South Norwood, Upper Norwood
CORPORATE PRIORITY/POLICY CONTEXT: This report is in line with objectives to improve safety and minimise accidents (whilst complying with the Councils Conservation Policy) on the Borough's roads as detailed in the Croydon Corporate Plan 2013 – 15 Improving street lighting supports Croydon Council's corporate priorities of improving the environment and reducing crime	
AMBITIOUS FOR CROYDON & WHY ARE WE DOING THIS: <i>Consultation with residents for agreement of selection of Heritage (Urban / Suburban) Style Street Lighting in the Chatsworth Road, East India Estate, Harold Road, Norbury Estate, Norwood Grove, South Norwood & Upper Norwood Triangle, Street Lighting Conservation Area so that an agreed and correct pallet of materials installed.</i>	
FINANCIAL IMPACT: These proposals can be contained within available budget.	
KEY DECISION REFERENCE NO.: This is not a Key Decision.	

1. RECOMMENDATIONS

- 1.1 That the Traffic Management Advisory Committee recommend to the Cabinet Member for Transport and Environment to consider the responses to the resident consultation exercise carried from 27th October 2014 and consider whether to approve the chosen style of heritage street lighting equipment (Type A, Ely Lantern with Cardiff Column) to be used in the Chatsworth Road, East India Estate, Harold Road, Norbury Estate, Norwood Grove (excluding Copgate Path), South Norwood & Upper Norwood Triangle (excluding St Aubyn's Rd) Conservation Areas

2. EXECUTIVE SUMMARY

- 2.1** This report seeks agreement to implement the street lighting replacement using the Type A, Ely Lantern with Cardiff Column, in the Chatsworth Road, Harold Road, East India Estate, Norbury Estate, Norwood Grove (excluding Copgate Path), South Norwood & Upper Norwood Triangle (excluding St Aubyn's Rd) Conservation Areas, based on the notification exercise carried out week commencing 27th October 2014.

Skanska (the Council's Street Lighting Service Provider) has carried out a consultation exercise with residents in the associated streets on the chosen style (as determined by the Councils Planning Department) of heritage, street lighting equipment. The Type A, Ely Lantern with Cardiff Column as depicted in Appendix 1 is the only equipment deemed suitable for these Conservation Areas.

- 2.2** It's worth noting that it is the wish to retain the existing Oak Columns, located around Woodcote Village Green.

3. DETAIL

- 3.1** In August 2011, the Council, in conjunction with Skanska UK PLC commenced a 5 year Core Investment Programme to replace the life expired street lighting stock in Croydon.

- 3.2** The council adopts a strategic approach to the protection of its heritage assets in line with current legislation, guidance from English Heritage and best practice. The council also adopts a pro-active approach through its Local Plan in assessing borough character and interpreting local distinctiveness that underlies the 16 places of Croydon. The 16 Places of Croydon were developed as a part of the Core Strategy (Croydon Local Plan) and based on a detailed analysis of local and residential character of the borough, this underwent extensive statutory public consultation during the period 2009-2012. With regard to local character and historic assets, the council carried out a Conservation Area review in 2007-8 which underwent an extensive consultation process involving local residents associations leading to the designation of nine new conservation areas.

- 3.3** The council is applying a consistent approach to functional lighting which delivers value for money across the borough. The street lighting Private Finance Initiative (PFI) is primarily a project that seeks to provide improvement in technical performance of both light distribution and energy performance of the council's street lighting stock. The government funding criteria is solely concerned with lighting performance as designated by EU standards. Providing for the aesthetic aspects of street lighting columns and luminaires is not a primary objective of the PFI. It does not seek to replicate the infinite variety of styles, ages and performance that is exhibited by its current street lighting provision across the borough and there is no mechanism whereby individuals may formally request that the replacement of existing lighting fixtures does not take place. It is important to understand that the existing street lighting stock is

old and in the majority of cases is approaching the end of its life, this is the main reason the council embarked on a borough wide replacement programme.

3.4 Some limited scope does exist within the street lighting PFI to accommodate variation in response to local character, if and where it has been identified as either an historic asset or an area where an uplift in specification is considered appropriate and necessary. To this end the council has identified areas where a permitted variation from the street lighting PFI standard specification is to be accommodated. These are within Croydon Metropolitan Centre designated district centres and statutory conservation areas (adjusted to preclude anomalous situations arising such as different street lights on each side of the road and isolated areas).

3.5 In Croydon, the Street Lighting Conservation Areas are split into 4 distinct categories:

- Village
- Heritage Croydon Old Town
- Heritage Victorian
- Urban/Suburban

Chatsworth Road, Harold Road, East India Estate, Norbury Estate, Norwood Grove (excluding Copgate Path), South Norwood & Upper Norwood Triangle (excluding St Aubyn's Rd) Conservation Areas, fall within the Urban/Suburban category and as such residents have been informed of the choice of equipment deemed suitable by the Croydon Planning Team (Type A, Ely Lantern with Cardiff Column) as detailed in Appendix 1.

3.6 For details of the streets within the Street Lighting Conservation Areas please see Appendix 2.

4. CONSULTATION

4.1 During the week commencing 27th October 2014, a consultation process was carried out by Skanska, whereby 8,773 letters were sent out to residents. Only 2 comments were received and are as laid out in the table below.

Street	Ward	Conservation Area	Comment
Harold Road	Upper Norwood	Harold Road CA	I don't support the removal of the official 1880's street lights as their removal is against the objectives of the Harold road conservation area as set out in the council's document. It clearly says that the street lights will be protected. A much better option that would adhere to the document would be to adapt the existing street lights so they are more energy efficient. Taking the original street lights away is totally at odds with the Harold road conservation road document.
Chevening Road	Upper Norwood		Not keen at all on planned street lights for Chevening road Upper Norwood .Tall skinny column, black

			colour not suitable for conservation area Silver much better.
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4.2 Harold Road : As part of the PFI Contract the decision was made to replace all old street lighting assets due to its age and structural condition. The only columns that have been identified to remain are any columns that have been installed in the last 10 years which forms part of the Deemed to Comply list within the contract.

Chevening Road : As part of the agreed PFI Contract the agreed colour for the street lighting columns is RAL 904 Black.

4.3 It should be noted that there is an option to utilise Swan Neck brackets on this type of arrangement, where this is more in keeping within streets such as Westow Street and Westow Hill.

5 FINANCIAL AND RISK ASSESSMENT CONSIDERATIONS

5.1 There are no adverse financial implications here as the cost of the renewal of equipment and ongoing maintenance is included as part of the PFI arrangement.

5.2 Revenue and Capital consequences of report recommendations

	Current Financial Year 2014/15 £'000	M.T.F.S – 3 year Forecast		
		2015/16 £'000	2016/17 £'000	2017/18 £'000
<u>Revenue</u> <u>Budget</u>				
<u>available</u>				
Expenditure	0	0	0	0
Income	0	0	0	0
<u>Effect of Decision</u>				
<u>from Report</u>				
Expenditure	0	0	0	0
Income	0	0	0	0
Remaining Budget	<u>00</u>	<u>00</u>	<u>00</u>	<u>00</u>
<u>Capital</u> <u>Budget</u>				
<u>available</u>				
Expenditure	0	0	0	0
<u>Effect of Decision</u>				
<u>from report</u>				
Expenditure	0	0	0	0

Remaining Budget	0	0	0	0
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5.3 The effect of the decision

5.3.1 There are no direct costs associated with these works as it is within the current PFI contract.

5.4 Risks

5.4.1 NOTE: - I do not believe there is a risk to the financial side of things as the PFI contract transfer the risk to the Service Provider for the duration of the contract and there is a hand back process given a residual life of 5years on handback (2041).

5.5 Options

Due to the street lighting PFI contract there are no other options.

5.6 Future savings/efficiencies

(Approved by: Graham Oliver, Finance Business Partner, D&E

6. COMMENTS OF THE COUNCIL SOLICITOR AND MONITORING OFFICER

6.1 Under section 97 Highways Act 1980 the Council, being the local highway authority, may provide lighting for the purposes of any highway and may for that purpose contract with any persons to supply, construct and maintain such lamps, posts and other works as they consider necessary.

(Approved by: Gabriel MacGregor, Head of Corporate Law on behalf of the Council Solicitor & Director of Democratic & Legal Services).

7. HUMAN RESOURCES IMPACT

7.1 There are no human resources implications arising from this report.

7.2 Approved by Adrian Prescod, HR Business Partner, for and on behalf of Director of HR, Resources Department.

8. EQUALITIES IMPACT

8.1 An Equalities Impact Assessment (EqIA) has been undertaken, and there are no specific disadvantages associated with replacing the street lighting in the boroughs. Indeed, the enhanced lighting will be of benefits to all residents and businesses.

9. ENVIRONMENTAL IMPACT

9.1 There is no detrimental environmental impact arising from this report.

10. CRIME AND DISORDER REDUCTION IMPACT

10.1 Well-designed street lighting has a positive impact on crime and disorder reduction.

11. REASONS FOR RECOMMENDATIONS/PROPOSED DECISION

11.1 This recommendation aligns with current Council Policy, improves street safety and aids crime reduction, whilst complying with the Conservation Area equipment palette.

12. OPTIONS CONSIDERED AND REJECTED

12.1 The use of standard type kit for the conservation areas has been considered but is not thought to be a viable option. The Councils strategic and proactive approach to the protection of its conservation areas dictates that the lighting equipment used within them, should reflect the make-up and character of the area.

CONTACT OFFICER: John Algar, PFI Contract Manager, 0208 394 4717

BACKGROUND PAPERS - LOCAL GOVERNMENT ACT 1972

None.

Appendix 1

Conservation Area
Urban/Suburban

Type A



The lantern and column shown above is the new street lighting that Croydon Council has selected for your area. If you have any questions relating to the street lighting works please contact us on the number and email shown below.

t: 0800 028 5986
e: streetlighting@skanska.co.uk

SKANSKA

CROYDON 
www.croydon.gov.uk

Street	Ward	Designated Area
Ashburton Close	Addiscombe	East India Estate CA
Ashburton Gardens	Addiscombe	East India Estate CA
Ashburton Road & ROW 667	Addiscombe	East India Estate CA
Canning Road	Addiscombe	East India Estate CA
Clyde Road	Addiscombe	East India Estate CA
Elgin Road & ROW 650	Addiscombe	East India Estate CA
Havelock Road	Addiscombe	East India Estate CA
Mulberry Lane & ROW 651	Addiscombe	East India Estate CA
Outram Road	Addiscombe	East India Estate CA
Beech House Road	Fairfield	Chatsworth Road CA
Chatsworth Road	Fairfield	Chatsworth Road CA
Eden Road	Fairfield	Chatsworth Road CA
Friends Road	Fairfield	Chatsworth Road CA
Mulgrave Road	Fairfield	Chatsworth Road CA
Portland Road	Fairfield	South Norwood CA
Woodstock Road	Fairfield	Chatsworth Road CA
Arnalls Road	Norbury	Norwood Grove CA
Bavant Road	Norbury	Norbury Estate CA
Darcy Road	Norbury	Norbury Estate CA
Gibsons Hill	Norbury	Norwood Grove CA
Granden Road	Norbury	Norbury Estate CA
Isham Road	Norbury	Norbury Estate CA
Jerviston Gardens	Norbury	Norwood Grove CA
Newlands Road	Norbury	Norbury Estate CA
Northborough Road	Norbury	Norbury Estate CA
Norton Gardens	Norbury	Norbury Estate CA
Palmers Road	Norbury	Norbury Estate CA
Tylecroft Road	Norbury	Norbury Estate CA
Selhurst Road	Selhurst	South Norwood CA
Belgrave Road	South Norwood	South Norwood CA
Chalfont Road	South Norwood	South Norwood CA
Church Road	South Norwood	Upper Norwood Triangle CA
Cumberlow Avenue	South Norwood	South Norwood CA
Forsyte Crecent	South Norwood	Church Road CA
Grosvenor Road	South Norwood	South Norwood CA
High Street	South Norwood	South Norwood CA
Oliver Grove	South Norwood	South Norwood CA
South Norwood Hill	South Norwood	South Norwood CA
Station Road	South Norwood	South Norwood CA
St Dunstan's Road	South Norwood	South Norwood CA
Stoney Lane	South Norwood	Upper Norwood Triangle CA
Suffolk Road	South Norwood	South Norwood CA
Whitworth Road	South Norwood	South Norwood CA
Bedwardine Road	Upper Norwood	Harold Road CA
Brunel Close	Upper Norwood	Upper Norwood Triangle CA
Carberry Road	Upper Norwood	Upper Norwood Triangle CA
Central Hill	Upper Norwood	Harold Road CA
Chevening Road	Upper Norwood	Harold Road CA
Child's Lane	Upper Norwood	Upper Norwood Triangle CA
Ellery Road	Upper Norwood	Harold Road CA
Eversley Road	Upper Norwood	Harold Road CA
Gatestone Road	Upper Norwood	Harold Road CA

Harold Road	Upper Norwood	Harold Road CA
Haynes Lane	Upper Norwood	Upper Norwood Triangle CA
High View Road	Upper Norwood	Harold Road CA
Mount Road	Upper Norwood	Harold Road CA
Orleans Road	Upper Norwood	Harold Road CA
Ovett Close	Upper Norwood	Upper Norwood Triangle CA
Paddock Gardens	Upper Norwood	Upper Norwood Triangle CA
Rockmount Road	Upper Norwood	Harold Road CA
Ryecroft Road	Upper Norwood	Norwood Grove CA
South Vale	Upper Norwood	Harold Road CA
Telford Close	Upper Norwood	Upper Norwood Triangle CA
Vermont Road	Upper Norwood	Harold Road CA
Victory Place	Upper Norwood	Upper Norwood Triangle CA
Westow Hill	Upper Norwood	Upper Norwood Triangle CA
Westow Street	Upper Norwood	Upper Norwood Triangle CA